

Message Text

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PAGE 01 STATE 087349

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FM SECSTATE WASHDC

TO ALL NATO CAPITALS IMMEDIATE

C O N F I D E N T I A L STATE 087349

HOLD FOR OPENING OF BUSINESS

FOLLOWING REPEAT USNATO 2238 SENT ACTION SECSTATE 15 APR 77

QUOTE C O N F I D E N T I A L USNATO 2238

E.O. 11652: GDS

TAGS: NATO, PFOR, CSCE

SUBJECT: IS DRAFT REPORT ON PREPARATIONS

FOR BELGRADE (ISD/146)

REF: (A) USNATO 2206, (B) STATE 084814, (C) STATE
084818, (D) USNATO 2151, (E) STATE 082235

SUMMARY: POLADS ON APRIL 15 COMPLETED REVIEW OF
ON ISD/146 IN PREPARATION FOR APRIL 20 CSCE NAC DIS-
CUSSION. IT WAS TENTATIVELY AGREED THAT
IN ORDER TO ALLOW CAPITALS SUFFICIENT TIME TO REVIEW
FULLY THE PAPER (WHICH IS HOPES TO
MAKE AVAILABLE BY AFTERNOON OF MONDAY, APRIL 18),
FINAL APPROVAL SHOULD BE GIVEN BY SILENCE PROCEDURE
WITH APRIL 22 DEADLINE. ACTION REQUEST: SEE PARA 5.
END SUMMARY.

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PAGE 02 STATE 087349

1. AT APRIL 15 MEETING, POLADS COMPLETED SECOND
READING OF ISD/146, DURING WHICH DANISH REP, ON
INSTRUCTIONS FROM COPENHAGEN, OBJECTED TO COMPRO-
MISE FINAL SENTENCE OF PARA 66 REGARDING POSSIBLE
TARGET DATE FOR END OF MAIN BELGRADE MEETING,
(REF D, PARA 1).

DANISH REP EXPLAINED THAT HER AUTHORITIES FIRMLY BELIEVE ALLIES SHOULD SET SUCH A DATE AND THAT LANGUAGE TO THIS EFFECT SHOULD BE INCLUDED IN THE REPORT. DANISH VIEW REGARDING TARGET DATE WAS SUPPORTED BY FRG, FRENCH AND DUTCH REPS. WE REITERATED OUR OPPOSITION TO AGREEMENT TO A CUT-OFF DATE. IN EFFORT TO AVOID PROLONGED DABATE ON THIS MATTER AT APRIL 20 NAC, POLADS TENTATIVELY AGREED TO THE FOLLOWING NEW FORMULATION FOR FINAL SENTENCE OF PARA 66, SUGGESTED BY THE UK REP, WHICH FLAGS THE ISSUE AS ONE NEEDING ATTENTION, BUT DOES NOT TAKE SIDES FOR THE MOMENT:

BEGIN TEXT

IN THIS CONTEXT, THE ALLIES WILL NEED TO DECIDE WHETHER OR NOT TO SUPPORT A TARGET DATE FOR TERMINATION OF THE MAIN MEETING. END TEXT.

COMMENT AND RECOMMENDATION: WE BELIEVE THIS FORMULATION PROTECTS THE US POSITION AND RECOMMEND THAT WE NOT OPPOSE IT. END COMMENT.

2. DRAWING ON REF C, US REP EXPLAINED THAT, WHILE WE GIVE PRELIMINARY SUPPORT TO SEVERAL OF THE PROPOSALS IN ANNEX A TO ISD/146, THIS IS ON THE UNDERSTANDING THAT ALLIES WILL REDUCE NUMBER OF CONCRETE NEW PROPOSALS.(WE ARE CIRCULATING DETAILED COMMENTS IN REF C SO THAT ALLIES CAN STUDY THEM CAREFULLY.) SO AS TO TAKE ACCOUNT OF US CONCERN, INTRODUCTORY PARAGRAPH OF ANNEX A HAS BEEN REDRAFTED AS FOL-

CONFIDENTIAL

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PAGE 03 STATE 087349

LOWS:

BEGIN TEXT:

THE FOLLOWING IDEAS FOR POSSIBLE ALLIED PROPOSALS HAVE SO FAR BEEN PUT FORWARD IN THE ALLIANCE. THE AMOUNT OF SUPPORT FOR EACH IDEA AT THIS ATAGE VARIES, AND CONSIDERABLE FURTHER STUDY IS REQUIRED SO THAT A LIMITED NUMBER OF CONCRETE PROPOSALS CAN BE FORMULATED. THE SUGGESTED PROPOSALS ARE LISTED BELOW ACCORDING TO THE ORDER OF THE FINAL ACT PROVISIONS. END TEXT.

COMMENT: WE BELIEVE THAT FURTHHER WORK ON POSSIBLE NEW PROPOSALS SHOULD TAKE PLACE IN POLADS AND, AS WE COMMENTED IN REF A, WE DO NOT THINK A DEBATE BY PERMREPS ON THIS MATTER WOULD BE HELPFUL. RATHER, WE RECOMMEND THAT WE MAKE CLEAR OUR EXPECTATION THAT POLADS WILL BEGIN PROMPTLY A THOROUGH REVIEW OF NEW PROPOSALS WITH A VIEW TO DEFINING A LIMITED NUMBER OF

CONCRETE AND PRACTICAL INITIATIVES. END COMMENT.

3. FINALLY, WE WOULD NOTE THAT, AS REGARDS SUGGESTED CHANGE IN REF E, PARA 2, (E), PREVAILING FEELING IN POLADS WAS THAT THE SUMMARY OF ISD/146 SHOULD NOT GO INTO TOO MUCH DETAIL REGARDING MODALITIES OF DRAFTING FINAL BELGRADE DOCUMENT AND IT WAS POINTED OUT THAT THIS ISSUE IS COVERED IN PARA 70 (E) IN MAIN BODY OF ISD/146.

4. MAJORITY OF POLADS FAVORED SEEKING FINAL NAC APPROVAL OF ISD 146 AT APRIL 20 COUNCIL MEETING. US REP MAINTAINED THAT AUTHORITIES SHOULD HAVE AN OPPORTUNITY TO REVIEW ADEQUATELY THE REVISED TEXT OF THE PAPER, WHICH, ACCORDING TO IS, WOULD NOT BE AVAILABLE BEFORE AFTERNOON OF APRIL 18. ACCORDINGLY, POLADS TENTATIVELY AGREED ON SILENCE PROCEDURE DEADLINE
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PAGE 04 STATE 087349

OF APRIL 22 FOR FINAL APPROVAL OF THE PAPER.

5. ACTION REQUEST: AUTHORITY TO AGREE TO ABOVE POINTS, IF POSSIBLE, BY APRIL 19 SO THAT WE COULD MAKE ANY NECESSARY COMMENTS AT POLADS MEETING SCHEDULED FOR THAT DAY. STRAUSZ-HUPE

UNQUOTE VANCE

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